

3-25-2011

Audited Financial Statements: State of Maine Unorganized Territory Education and Services Fund, June 30, 2010

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Audited Financial Statements

State of Maine Unorganized Territory Education and Services Fund

June 30, 2010



Proven Expertise and Integrity

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

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INDEPENDENT AUDITORS' REPORT

March 25, 2011

State Auditor
State of Maine Department of Audit
Unorganized Territory Education and Services Fund
Augusta, Maine

We have audited the accompanying financial statements of the governmental and fiduciary funds of the State of Maine Unorganized Territory Education and Services Fund, a fund of the State of Maine, as of and for the year ended June 30, 2010, which collectively comprise the Fund's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Maine Unorganized Territory Education and Services Fund's management. Our responsibility is to express opinions on these financial statements based on our audit. The financial statements for the year ended June 30, 2009 were audited by other auditors whose independent auditors' report expressed an unqualified opinion thereon.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in the notes to the financial statements, the financial statements present only the accounts of the State of Maine Unorganized Territory Education and Services Fund, a fund of the State of Maine, and do not purport to, and do not present fairly, the financial position of the State of Maine, and the changes in financial position in conformity with accounting principles generally accepted in the United States of America. The State of Maine Unorganized Territory Education and Service Fund is a fund of the State of Maine. Certain disclosures relevant to both the State of Maine and the State of Maine Unorganized Territory Education and Services Fund are omitted herein and have been disclosed in the State of Maine's basic financial statements.

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In our opinion, except for the items mentioned in the previous paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the State of Maine Unorganized Territory Education and Services Fund, as of and for the year ended June 30, 2010, and the respective results of its operations for the year then ended, in conformity with accounting principles generally accepted in the United States.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2011 on our consideration of the State of Maine Unorganized Territory Education and Services Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 9 and 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Maine Unorganized Territory Education and Services Fund's financial statements as a whole. The additional information included in Schedules A and B is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

RHR Smith & Company

Certified Public Accountants

**REQUIRED SUPPLEMENTARY INFORMATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
JUNE 30, 2010**

(UNAUDITED)

The following management's discussion and analysis of the State of Maine Unorganized Territory Education and Services Fund's financial performance provides an overview of the Fund's financial activities for the fiscal year ended June 30, 2010. Please read it in conjunction with the Fund's financial statements.

Financial Statement Overview

The State of Maine Unorganized Territory Education and Services Fund's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, and other supplementary information which includes combining and other schedules.

Basic Financial Statements

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide a broad view of the Fund's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regards to the Fund's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Assets – this statement presents *all* of the government's assets and liabilities with the difference being reported as net assets.

The Statement of Activities – this statement presents information that shows how the government's net assets changed during the period. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

The types of activities presented for the State of Maine Unorganized Territory Education and Services Fund are:

- *Governmental activities* – The activities in this section are mostly supported by taxes and intergovernmental revenues. All of the Fund's basic services are reported in governmental activities, which include education, county reimbursements for services, departmental, county tax and tax increment financing.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State of Maine Unorganized Territory Education and Services Fund, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the State of Maine Unorganized Territory Education and Services Fund are either governmental or fiduciary funds.

Governmental funds: Most of the basic services provided by the Fund are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government – wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Fund's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Fund.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The State of Maine Unorganized Territory Education and Services Fund presents one column in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances. The Fund has one major governmental fund: the general fund.

The general fund is the only fund for which the Fund legally adopted a budget. The Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual – General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

Fiduciary Funds: These funds are used to account for resources held for the benefit of parties outside the State of Maine Unorganized Territory Education and Services Fund. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Fund's own programs. The accounting used for fiduciary funds are much like that of proprietary funds. They use the accrual basis of accounting.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the statement of fiduciary net assets.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information, which includes a schedule of Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual – General Fund.

Other Supplementary Information

Other supplementary information follows the required supplementary information. These other schedules provide information in regards to other detailed budgetary information for the general fund.

Government-Wide Financial Analysis

Our analysis below focuses on the net assets, and changes in net assets of the Fund's governmental activities. The Fund's total net assets increased by \$3,624,801 from \$3,085,523 to \$6,710,324 due to a significant increase in the property tax commitment.

Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - increased by \$3,613,024 to a balance of \$4,509,585 at the end of this year.

Table 1
State of Maine Unorganized Territory
Education and Services Fund
Net Assets
June 30,

	<u>2010</u>	<u>2009</u>
Assets:		
Current and other assets	\$ 5,968,808	\$ 3,102,744
Capital Assets	<u>2,200,739</u>	<u>2,188,962</u>
Total Assets	<u>\$ 8,169,547</u>	<u>\$ 5,291,706</u>
Liabilities:		
Current Liabilities	\$ 1,459,223	\$ 2,206,183
Long-term Debt Outstanding	<u>-</u>	<u>-</u>
Total Liabilities	<u>\$ 1,459,223</u>	<u>\$ 2,206,183</u>
Net Assets:		
Invested in Capital Assets, Net of related Debt	\$ 2,200,739	\$ 2,188,962
Other Net Assets	<u>4,509,585</u>	<u>896,561</u>
Total Net Assets	<u>\$ 6,710,324</u>	<u>\$ 3,085,523</u>

Financial Analysis of the Fund's Fund Statements

Governmental funds: The financial reporting focus of the Fund's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information may be useful in assessing the Fund's financial requirements. In particular, unreserved fund balance may serve as a useful measure of a government's financial position at the end of the year, and the net resources available for spending.

Table 2
State of Maine Unorganized Territory
Education and Services Fund
Change in Net Assets
For The Years Ended June 30,

	<u>2010</u>	<u>2009</u>
Revenues		
Taxes	\$ 27,354,109	\$ 20,810,771
Intergovernmental	564,259	561,803
Charges for services	185,394	224,089
Miscellaneous	383,629	301,599
Total Revenues	<u>28,487,391</u>	<u>21,898,262</u>
Expenses		
Education	11,464,052	11,913,369
County reimbursements for services	6,011,777	5,655,611
Departmental	1,411,575	1,437,887
County tax	4,578,981	5,066,824
Tax increment financing	1,204,744	-
Depreciation	191,461	191,461
Total Expenses	<u>24,862,590</u>	<u>24,265,152</u>
Change in Net Assets	3,624,801	(2,366,890)
Net Assets - July 1	<u>3,085,523</u>	<u>5,452,413</u>
Net Assets - June 30	<u>\$ 6,710,324</u>	<u>\$ 3,085,523</u>

Revenues and Expenses

Revenues for the Fund's governmental activities increased by 30.09%, while total expenses increased by 2.46%. The increase in revenue is due mainly to a substantial increase in property taxes.

Table 3
State of Maine Unorganized Territory
Education and Services Fund
Fund Balances - Governmental Funds
June 30,

	<u>2010</u>	<u>2009</u>
General Fund:		
Reserved for encumbrances	\$ 159,521	\$ 560,180
Designated	-	47,406
Undesignated	4,350,064	288,975
Total General Fund	<u>\$ 4,509,585</u>	<u>\$ 896,561</u>

The general fund total fund balance increased by \$3,613,024 over the prior fiscal year due to an increase in the property tax commitment.

Budgetary Highlights

There was no significant difference between the original and final budget for the general fund.

The general fund actual revenues were more than the budget by \$881,707. This was a result of property taxes collected more than budgeted.

The general fund actual expenditures were under budget by \$2,731,317. The following expenditures were under budget which accounts for all of the balance:

Education	\$ 2,393,210
Departmental	123,224
Overlay	214,883

Capital Assets and Debt Administration

Capital Assets

As of June 30, 2010, the net book value of capital assets recorded by the Fund increased by \$11,777 over the prior year. The increase was due to capital additions of \$203,238 less current year depreciation of \$191,461.

Table 4
State of Maine Unorganized Territory
Education and Services Fund
Capital Assets (Net of Depreciation)
June 30,

	<u>2010</u>	<u>2009</u>
Land	\$ 26,125	\$ 26,125
Building and improvements	1,628,049	1,654,486
Vehicles and equipment	<u>546,565</u>	<u>508,351</u>
Total	<u>\$ 2,200,739</u>	<u>\$ 2,188,962</u>

Debt

As of June 30, 2010, the Fund had no long-term debt.

Economic Factors and Next Year's Budgets and Rates

The Fund has been building a sufficient undesignated fund balance to sustain government operations for a period of approximately two months.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the Fund's finances and to show the Fund's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the State of Maine – Department of Audit at 66 State House Station, Augusta, Maine 04333.

STATEMENT A

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF NET ASSETS
JUNE 30, 2010

	<u>Governmental Activities</u>
ASSETS	
Current assets:	
Accounts receivable (net of allowance for uncollectibles)	\$ 561,387
Due from State of Maine Treasury	<u>5,407,421</u>
Total current assets	<u>5,968,808</u>
Noncurrent assets:	
Capital assets:	
Land, infrastructure, and other assets not being depreciated	26,125
Buildings and equipment, net of accumulated depreciation	<u>2,174,614</u>
Total noncurrent assets	<u>2,200,739</u>
TOTAL ASSETS	<u><u>\$ 8,169,547</u></u>
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 899,981
Accrued expenses	128,322
Taxes paid in advance/overpaid taxes	30,130
Deferred tax revenue	<u>400,790</u>
Total current liabilities	<u>1,459,223</u>
TOTAL LIABILITIES	<u>1,459,223</u>
NET ASSETS	
Invested in capital assets, net of related debt	2,200,739
Unrestricted	<u>4,509,585</u>
TOTAL NET ASSETS	<u>6,710,324</u>
TOTAL LIABILITIES AND NET ASSETS	<u><u>\$ 8,169,547</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2010

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue & Changes in Net Assets
		Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Total Governmental Activities
Governmental activities					
Current:					
Education	\$ 11,464,052	\$ 185,394	\$ -	\$ -	\$ (11,278,658)
County reimbursements for services	6,011,777	-	-	-	(6,011,777)
Departmental	1,411,575	-	-	-	(1,411,575)
County tax	4,578,981	-	-	-	(4,578,981)
Tax increment financing	1,204,744	-	-	-	(1,204,744)
Depreciation	191,461	-	-	-	(191,461)
Total governmental activities	<u>24,862,590</u>	<u>185,394</u>	<u>-</u>	<u>-</u>	<u>(24,677,196)</u>
General revenue:					
Taxes:					
Property and excise taxes, levied for general purposes					27,354,109
Intergovernmental revenues					564,259
Miscellaneous					383,629
Total general revenue					<u>28,301,997</u>
Change in net assets					3,624,801
NET ASSETS - JULY 1, 2009					<u>3,085,523</u>
NET ASSETS - JUNE 30, 2010					<u>\$ 6,710,324</u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT C

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2010

	Governmental Fund Types
	General Fund
ASSETS	
Receivables (net of allowance for uncollectibles):	
Taxes receivable - current year	\$ 437,414
Taxes receivable - prior years	115,652
Tax liens	8,321
Due from State of Maine Treasury	5,407,421
TOTAL ASSETS	<u>\$ 5,968,808</u>
LIABILITIES AND FUND EQUITY	
Liabilities	
Accounts payable	\$ 899,981
Accrued wages	128,322
Taxes paid in advance/overpaid taxes	30,130
Deferred tax revenue	400,790
TOTAL LIABILITIES	<u>1,459,223</u>
Fund Equity	
Reserved for encumbrances	159,521
Fund Balances:	
Designated - Administrator	-
Undesignated	4,350,064
TOTAL FUND EQUITY	<u>4,509,585</u>
TOTAL LIABILITIES AND FUND EQUITY	<u>\$ 5,968,808</u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT D

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
JUNE 30, 2010

	Total Governmental Funds
Total Fund Equity	\$ 4,509,585
Amounts reported for governmental activities in the statement are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	<u>2,200,739</u>
Net assets of governmental activities	<u><u>\$ 6,710,324</u></u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT E

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2010

	<u>Governmental Fund Type General</u>
REVENUES	
Property taxes	\$ 27,354,109
Intergovernmental revenues	564,259
Charges for services	185,394
Miscellaneous revenue	383,629
TOTAL REVENUES	<u>28,487,391</u>
EXPENDITURES	
Current:	
Education	11,464,052
County reimbursements for services	6,011,777
Departmental	1,614,813
County tax	4,578,981
Tax increment financing	1,204,744
TOTAL EXPENDITURES	<u>24,874,367</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	3,613,024
FUND BALANCES - JULY 1	<u>896,561</u>
FUND BALANCES - JUNE 30	<u>\$ 4,509,585</u>

See accompanying independent auditors' report and notes to financial statements.

STATEMENT F

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2010

Net change in fund balances - total governmental funds (Statement E)	<u>\$ 3,613,024</u>
--	---------------------

Amounts reported for governmental activities in the Statement of Activities
(Statement B) are different because:

Governmental funds report capital outlays as expenditures while governmental
activities report depreciation expense to allocated those expenditures over
the life of the assets:

Capital asset purchases capitalized	203,238
Capital asset deletions	-
Depreciation expense	<u>(191,461)</u>
	<u>11,777</u>

Change in net assets of governmental activities (Statement B)	<u>\$ 3,624,801</u>
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See accompanying independent auditors' report and notes to financial statements.

STATEMENT G

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

STATEMENT OF FIDUCIARY NET ASSETS – FIDUCIARY FUNDS
JUNE 30, 2010

	Agency Funds		
	Excise Taxes	Student Accounts	Totals
ASSETS			
Cash	\$ -	\$ 36,022	\$ 36,022
Due from State of Maine Treasury	277,901	-	277,901
TOTAL ASSETS	<u>\$ 277,901</u>	<u>\$ 36,022</u>	<u>\$ 313,923</u>
LIABILITIES AND FUND EQUITY			
Liabilities			
Due to Counties - excise taxes	\$ 277,901	\$ -	\$ 277,901
Due to Student Groups	-	36,022	36,022
TOTAL LIABILITIES	<u>277,901</u>	<u>36,022</u>	<u>313,923</u>
Fund Equity			
Fund Balances:			
Designated	-	-	-
Undesignated	-	-	-
TOTAL FUND EQUITY	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL LIABILITIES AND FUND EQUITY	<u>\$ 277,901</u>	<u>\$ 36,022</u>	<u>\$ 313,923</u>

See accompanying independent auditors' report and notes to financial statements.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The State of Maine Unorganized Territory Education and Services Fund provides services to 420 townships and 75 offshore islands. Several State agencies provide services to the Fund including: road and bridge maintenance, contracting for snow removal, fire protection, solid waste disposal, animal control and other administrative activities.

The Fund's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Fund's combined financial statements include all accounts and all operations of the Fund. We have determined that the Fund has no component units as described in GASB Statement No. 14 and amended by GASB Statement No. 39.

Government –Wide and Fund Financial Statements

The Fund's basic financial statements include both government-wide (reporting the Fund as a whole) and fund financial statements (reporting the Fund's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. All activities of the Fund are categorized as governmental.

In the government-wide Statement of Net Assets, the governmental activity column is (a) presented on a consolidated basis by column, and (b) is reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Fund's net assets are reported in three parts - invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The Fund first utilizes restricted resources to finance qualifying activities.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide Statement of Activities reports both the gross and net cost of each of the Fund's functions (education, county reimbursements for services, departmental, etc.). The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and miscellaneous revenues, etc.).

The Fund does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Fund as an entity and the change in the Fund's net assets resulting from the current year's activities.

Measurement Focus - Basic Financial Statements & Fund Financial Statements

The financial transactions of the Fund are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Fund:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Fund:

- a. The General Fund is the general operating fund of the Fund. It is used to account for all financial resources except those required to be accounted for in another fund. It is classified as a major fund.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Fund programs. The reporting focus is on net assets and changes in net assets and the funds are reported using accounting principles similar to proprietary funds.

The Fund's fiduciary funds are presented in the fiduciary fund financial statements by type (agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. The fiduciary funds are for excise taxes and student activity accounts.

The emphasis in fund financial statements is on the major funds in the governmental activities category. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Budget

The Fund's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Each year the Fiscal Administrator of the Fund requests budget information from the State agencies and counties who provide services to the taxpayers of the Unorganized Territory. Bi-annually the Joint Standing Committee on Appropriations and Financial Affairs recommends to the Legislature a statewide budget which includes the statewide components of the State of Maine Unorganized Territory. The Fiscal Administrator drafts a legislative document (L.D.) for the purpose of setting and authorizing the collection of taxes in the UT to the Legislature for consideration. The L.D. is known as the "Municipal Cost Component". Once the L.D. is printed and assigned, the Fiscal Administrator prepares and submits an analytical report of the legislation to the members of the Joint Standing Committee on Taxation, each legislator who has Unorganized Territory within their district, and the office of the county commissioners of each county with the Unorganized Territory.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Once the Legislature approves the Municipal Cost Component, the State Tax Assessor levies a tax on all nonexempt real and personal property in the Unorganized Territory. The taxpayer's bill is based on three components - the cost of State services spread across the unorganized territory, the cost of county provided services specific to each county, and the cost of county taxes specific to each county. The Legislature can also approve de-appropriations to the various departments during the year.
3. Any unexpended balance may not simply lapse to fund balance at the end of the fiscal year but must be carried forward to the same fund for the next fiscal year and must be available for the purposes authorized. Any unexpended fund balance remaining in the fund at the end of the year, not including amounts set aside in capital reserves, that is in excess of 10% of the amount of expenditures for that year must be used to reduce the amount to be collected in taxes during the year.

Deposits and Investments

The Fund's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Fund's policy to value investments at fair value. None of the Fund's investments are reported at amortized cost. The Fund is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities.
- Certificates of deposits and other evidences of deposits at banks, savings and loan associations, and credit unions.
- Repurchase agreements
- Money market mutual funds

The Fund has no formal investment policy but instead follows the State of Maine Statutes.

Allowance for Uncollectible Accounts

The allowance for uncollectible accounts for the receivables is estimated to be \$0 as of June 30, 2010.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased or acquired with an original cost of \$3,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals, and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated fixed assets are valued at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Estimated useful lives are as follows:

Buildings	20 - 50 years
Infrastructure	50 - 100 years
Machinery and equipment	3 - 50 years
Vehicles	3 - 25 years

Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the Fund or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Revenue Recognition - Property Taxes - Modified Accrual Basis

The Fund's property tax for the current year were committed in July of 2009 on the assessed value listed as of April 1, 2009, for all real and personal property located in the Unorganized Territory. Property taxes were to be paid in one installment with tax due date of October 1, 2009. Interest will begin accruing at a rate of 8.00% after the due date.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Fund is permitted by the laws of the State of Maine to levy taxes greater than the actual amount required, by rounding up the respective Unorganized Territory county mil rate to the next highest 1/4 mill. This additional millage is referred to as overlay, and amounted to \$214,883 for the year ended June 30, 2010. The variance between actual property tax revenues in the governmental funds and budgeted property tax revenues represents supplemental taxes, abatements and the change in deferred taxes.

Tax liens are recorded against real property between February 21 and March 15 of the year following the date of assessment if any part of the tax, interest and associated costs assessed remain unpaid. The UT property tax liens foreclose on March 30 of the year following the recording of any such liens if any of the tax, interest and associated costs remain unpaid.

Property taxes levied during the year were recorded as receivables at the time the levy was made. The receivables collected during the year and in the first sixty days following the end of the fiscal year have been recorded as revenues in the governmental funds. The remaining receivables have been recorded as deferred revenues in the general fund.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The following summarizes the 2010 levy:

	<u>Assessed value</u>	<u>Tax rate</u>	<u>Commitment</u>
Aroostook	\$ 480,175,254	0.825%	\$ 3,961,446
Franklin	241,908,015	0.885%	2,140,886
Hancock	147,181,051	0.670%	986,113
Kennebec	3,777,049	0.642%	24,249
Knox	15,207,157	0.631%	95,957
Lincoln	12,318,856	0.636%	78,348
Oxford	198,037,773	0.860%	1,703,125
Penobscot	229,393,582	1.055%	2,420,102
Piscataquis	563,294,350	0.951%	5,356,929
Somerset	678,297,918	0.906%	6,145,379
Waldo	1,773,530	0.704%	12,486
Washington	271,604,250	0.930%	2,525,920
			<u>25,450,939</u>
Tax increment financing assessment			1,204,745
Total commitment			<u>26,655,684</u>
Supplemental taxes assessed			674,956
Less: Homestead reimbursement			(138,504)
Collections and abatements			<u>(26,754,722)</u>
Balance at June 30, 2010			<u>\$ 437,414</u>
Comprised of:			
Personal property taxes			\$ 31,215
Real estate taxes			<u>406,199</u>
Balance			<u>\$ 437,414</u>
Percent of collection			98.40%

Program Revenues

Program revenues include all directly related income items applicable to a particular program (grant income/expenses).

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Fund utilizes encumbrance accounting for its general fund. At June 30, 2010 fund balance reservations for outstanding encumbrances amounted to \$159,521.

Use of Estimates

During the preparation of the Fund's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses / expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - CASH AND INVESTMENTS

The Fund's investment policies, which follow state statutes, authorize the Fund to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. These investment policies apply to all UT funds.

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Fund will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The Fund does not have a policy covering custodial credit risk.

At June 30, 2010, the Fund had deposits amounting to \$36,359 of which all were insured by federal depository insurance or collateralized with securities held by the financial institution in the Fund's name.

<u>Account Type</u>	<u>Bank Balance</u>
Checking accounts	<u>\$ 36,359</u>

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 3 – CAPITAL ASSETS

	Balance July 1, 2009	Additions	Deletions	Balance June 30, 2010
Capital assets, not being depreciated:				
Land	\$ 26,125	\$ -	\$ -	\$ 26,125
Capital assets, being depreciated:				
Building and building improvements	5,137,563	59,990	-	5,197,553
Vehicles and equipment	1,285,752	143,248	-	1,429,000
Total capital assets being depreciated	6,423,315	203,238	-	6,626,553
Accumulated depreciation:				
Building and building improvements	(3,483,077)	(86,427)	-	(3,569,504)
Vehicles and equipment	(777,401)	(105,034)	-	(882,435)
Total accumulated depreciation	(4,260,478)	(191,461)	-	(4,451,939)
Total capital assets, net of depreciation	\$ 2,188,962	\$ 11,777	\$ -	\$ 2,200,739

NOTE 4 – PENSION PLAN

Plan Description

All employees of the Maine Unorganized Territory Education and Services Fund are members of the Maine Public Employees Retirement System. The System provides pension, death and disability benefits to its members.

The total funds managed by the system are constitutionally restricted and held in trust for the payment of pension and related benefits to its members. The System's Board of Trustees, in its fiduciary capacity, establishes the System's investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs separate actuarial valuations for each participating entity's respective plan.

Contributions from members and employers and earnings from investments fund retirement benefits. Employer contributions and investment earnings fund disability and death benefits. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the terms of the plan under which a member is covered. Employer contribution rates are determined by biennial actuarial valuations.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 4 – PENSION PLAN (CONTINUED)

Upon termination of membership, members' accumulated employee contributions are refundable with interest credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to terminated members' accounts is set by the system's Board of Trustees and is currently 6%.

The System's retirement programs provide retirement benefits based on members' average final compensation and creditable service. Vesting occurs upon the earning of five years of service credit or the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age is 60 or 62, determined by whether the member had at least 10 years of creditable service on June 30, 1993 (effective October 1, 1999, the prior ten-year requirement was reduced to five years by legislative action). The monthly benefit is reduced by a statutorily prescribed factor for each year of age that a member is below his/her normal retirement age at retirement. The System also provides disability and survivor benefits, which are established by statute for State employee and teacher members, and by contract with other participating employers under applicable statutory provisions.

Participating Local Districts Plan Specifics

In the event that a PLD withdraws from the System, its individual employee-members can terminate membership or remain contributing members. The PLD remains liable for contributions sufficient to fund benefits for its already retired former employee-members; for its terminated vested members; and for those active employees, whether or not vested, who remain contributing System members.

Special Funding Situation – Teachers Defined Benefit Plan

The State is legally responsible for contributions to the Teacher Group that covers retirees of other governmental entities. The State is the sole "employer" contributor for the teachers; therefore, is acting as the employer.

Funding Policy

The Maine Constitution, Maine Statutes and the System's funding policy provide for periodic employer contributions at actuarially determined rates that, based upon certain assumptions, are expressed as percentages of annual covered payroll and are sufficient to accumulate adequate assets to pay benefits when due.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 4 – PENSION PLAN (CONTINUED)

Level percentage of payroll employer contribution rates are determined using the entry age normal actuarial funding method. The System also uses the level percentage of payroll method to amortize the unfunded liability of the State and teacher plan over a closed period that cannot be longer than 31 years from July 1, 1997 but may be, and at certain times has been, shorter than that period.

The State of Maine is required to remit 20% of its General Fund unappropriated surplus at the end of its fiscal year to the System, in order to reduce any unfunded pension liability for State employees and teachers.

Significant actuarial assumptions used to compute the contribution requirements are the same as those used to compute the standardized measure of the pension obligation.

The actuarially determined contribution rates in effect for 2010 for participating entities are as follows:

<u>State:</u>	
Employees	7.65 - 8.65%
Employer	14.35 - 53.32%

<u>Teachers:</u>	
Employees	7.65%
Employer	17.28%

Annual Pension Cost and Net Pension Obligation

The UT's employer's annual pension cost and net pension obligation to the System for the current year is not calculated separately but is calculated as part of the State of Maine's overall plan and information on the pension cost and obligation can be found in the State of Maine Single Audit report.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 5 – LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The UT is aware of the existence of several landfills which have all been closed as of June 30, 2010. The liability for postclosure monitoring costs falls on the individual County's Unorganized Territory funds. The State of Maine Unorganized Territory Education and Services Fund would be affected by virtue of an increase in the municipal cost component needs in a year in which postclosure costs were incurred. The amount and timing of these potential postclosure costs are unknown.

NOTE 6 – COUNTY TAX

The following summarizes the amounts of county taxes paid to each of the counties for the year ended June 30, 2010:

Aroostook	\$	600,522
Franklin		327,613
Hancock		66,208
Kennebec		3,468
Knox		16,157
Lincoln		13,728
Oxford		167,785
Penobscot		298,115
Piscataquis		990,556
Somerset		1,738,314
Waldo		3,176
Washington		<u>353,339</u>
Total	\$	<u>4,578,981</u>

NOTE 7 – OTHER EMPLOYEE BENEFITS

A. Post-retirement Health Care Benefits

The employees of the State of Maine Unorganized Territory Education and Services Fund are covered under the State of Maine's employer benefits program. In addition to providing pension benefits, the State of Maine funds health care benefits for most retirees. Specifically excluded are members of the Maine Municipal Association, Maine Teachers Association and employees of counties and municipalities and their instrumentalities. The State pays 100% of post retirement health insurance premiums for state employee retirees who were first employed on or before July 1, 1991. A pro

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 7 – OTHER EMPLOYEE BENEFITS (CONTINUED)

rata portion, ranging from 0% for retirees with less than 5 years participation to 100% for retirees with 10 or more years of participation, is paid for eligible individuals first employed after July 1, 1991. Coverage depends upon terms and conditions contained in collective bargaining agreements with the State Health Commission. Retirees who are not eligible for Medicare retain coverage in the same group health plan as active employees. Retirees must pay for Medicare part B coverage to be eligible to participate in the State-funded Companion Plan. Coverage for retirees ineligible for Medicare includes basic hospitalization; supplemental major medical and prescription drugs; and costs for treatment of mental health, alcoholism and substance abuse.

Effective January 1, 2006, the State contribution to retired teacher health premiums was increased to 45 percent of the retiree-only premium. The rate is based on a single rate for single and employee plus children coverage, or 50 percent of the two party rate for two party and family coverage.

For State employees and Teachers, other options exist. Part-time employees are eligible for prorated benefits with retirees who worked 50 percent or more of full-time hours receiving 100 percent of the benefit. Surviving spouses and dependents may continue in the plan and pay 100 percent of the premium. Retirees ineligible for a State contribution are allowed to participate and pay the retiree premium.

STATE EMPLOYEES PLAN

Title 5 MRSA §286-B authorizes an irrevocable Trust Fund for Other Post-employment Benefits to meet the State's unfunded liability obligation for retiree health benefits for eligible participants who are the beneficiaries of the irrevocable trust fund. Annually, beginning with the fiscal year starting July 1, 2007, the Legislature shall appropriate funds to meet the State's obligations under any group health plan, policy or contract purchased by the State Employee Health Commission. Unfunded liabilities may not be created except those resulting from experience losses. Unfunded liability resulting from experience losses must be retired over a period not to exceed 10 years. The unfunded liability for retiree health benefits for eligible participants must be retired over 30 years or less from July 1, 2007.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 7 – OTHER EMPLOYEE BENEFITS (CONTINUED)

TEACHERS PLAN

A special funding situation exists for these plans. The State is statutorily responsible for contributions to the Teachers Plan that covers the retirees of other governmental entities. The State is also the sole contributing entity for Teachers, therefore, making the contribution on behalf of the employing jurisdictions at a 45 percent level for the current portion of the health plan costs and are not included in the Trust.

B. Post retirement Life Insurance Benefits

In addition to providing pension and health care benefits and in accordance with statutory authority, the State of Maine, through the Maine Public Employees Retirement System, provides Basic group life insurance benefits, during retirement, to retirees who participated in the group life insurance plan prior to retirement for a minimum of 10 years. The 10 year participation requirement does not apply to recipients of disability retirement benefits.

The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of Basic group life insurance benefit is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

Group life insurance funds managed by the System are constitutionally restricted and held in trust for the payment of benefits to participants or their beneficiaries. The System's Board of Trustees, in its fiduciary capacity, establishes the System's investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs a single actuarial valuation that provides separate data for each participating entity.

Premium rates are those determined by the System's Board of Trustees to be actuarially sufficient to pay anticipated claims and cover administrative costs.

For State employee, legislative and judicial classes, the premiums for retiree life insurance coverage are factored into the premiums paid for Basic coverage while participants are active members. The State remits premiums at a single rate that supports basic coverage for active and retired State employees. This rate is \$.56 per month for every \$1,000 of coverage. Premiums for retiree life insurance coverage for retired teachers are paid by the State based on a rate of \$.33 per \$1,000 of coverage per month during the post-employment retired period.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 8 – RISK MANAGEMENT

The State maintains several types of self-insurance plans. These include property, vehicle, boat and aircraft, tort, civil rights, employee bonds, police professionals, and a variety of other insurance products. The UT participates in these plans. Full disclosure regarding claims, excess insurance and claims and judgment liabilities can be found in the State of Maine's Single Audit Report.

NOTE 9 – FEDERAL AWARDS

The following federal awards were expended by the State of Maine Unorganized Territory Education and Services Fund for the fiscal year ended June 30, 2010. These funds were included on the State of Maine's federal awards and subjected to auditing procedures.

FHM – Breakfast	\$ 164
Special Lunch	1,133
Section 4 Funds	5,268
Fresh Fruit & Vegetable Program	2,045
Breakfast – SNP	21,447
Section II Funds SNP	29,062
H1N1 Focus Area 3	1,000
LCSW/LCPC SVC – Adoption Assist.	8,806
Waivered Services	<u>247,592</u>
	<u>\$ 316,517</u>

NOTE 10 - CONTINGENT LIABILITIES

The Fund participates in a number of federal and state assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended June 30, 2010, have not yet been conducted. Accordingly, the Fund's compliance with applicable grant requirements will be established at some future date. The expenditure amounts, if any, which may be disallowed by granting agencies cannot be determined.

STATE OF MAINE UNORGANIZED TERRITORY
EDUCATION AND SERVICES FUND

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2010

NOTE 11 – SUBSEQUENT EVENTS

During the audit of the State of Maine UT fund, it was brought to management's attention that there may be several reporting and disclosure issues regarding some of the UT county services funds that are paid to and handled by the applicable Counties. Due to the complex nature of these issues and the effect on both the counties and the State of Maine UT fund, we have not reflected these items in the financial statements for the year ended June 30, 2010. Future impact on the State of Maine UT fund cannot be determined at this time. The UT intends to work with the affected counties to identify the required changes and make the required implementations and disclosures in the financial statements of the State of Maine UT fund in future periods.

Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Government Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule – Budgetary Basis – Budget and Actual General Fund

SCHEDULE 1

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

BUDGETARY COMPARISON SCHEDULE – BUDGETARY (GAAP) BASIS
BUDGET AND ACTUAL – GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2010

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Taxes:			
Property taxes	\$ 26,655,684	\$ 27,354,109	\$ 698,425
Intergovernmental revenues	565,000	564,259	(741)
Charges for services	250,000	185,394	(64,606)
Miscellaneous revenue	135,000	383,629	248,629
TOTAL REVENUES	<u>27,605,684</u>	<u>28,487,391</u>	<u>881,707</u>
EXPENDITURES			
Current:			
Education	13,857,262	11,464,052	2,393,210
County reimbursements for services	6,011,777	6,011,777	-
Departmental	1,738,037	1,614,813	123,224
County tax	4,578,981	4,578,981	-
Tax increment financing	1,204,744	1,204,744	-
Overlay	214,883	-	214,883
TOTAL EXPENDITURES	<u>27,605,684</u>	<u>24,874,367</u>	<u>2,731,317</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	3,613,024	3,613,024
FUND BALANCE - JULY 1		<u>896,561</u>	
FUND BALANCE - JUNE 30		<u><u>\$ 4,509,585</u></u>	

See accompanying independent auditors' report and notes to financial statements.

Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Government Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Comparative Balance Sheets – General Fund
- Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund

SCHEDULE A

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

COMPARATIVE BALANCE SHEETS – GENERAL FUND
JUNE 30, 2010

	<u>2010</u>	<u>2009</u>
ASSETS		
Receivables (net of allowance for uncollectibles):		
Taxes receivable - current year	\$ 437,414	\$ 642,687
Taxes receivable - prior years	115,652	91,469
Tax liens	8,321	15,749
Due from State of Maine Treasury	<u>5,407,421</u>	<u>2,352,839</u>
TOTAL ASSETS	<u>\$ 5,968,808</u>	<u>\$ 3,102,744</u>
LIABILITIES AND FUND EQUITY		
Liabilities		
Accounts payable	\$ 899,981	\$ 1,459,762
Accrued wages	128,322	98,209
Taxes paid in advance/overpaid taxes	30,130	30,212
Deferred tax revenue	<u>400,790</u>	<u>618,000</u>
TOTAL LIABILITIES	<u>1,459,223</u>	<u>2,206,183</u>
Fund Equity		
Reserved for encumbrances	159,521	560,180
Fund Balances:		
Designated - Administrator	-	47,406
Undesignated	<u>4,350,064</u>	<u>288,975</u>
TOTAL FUND EQUITY	<u>4,509,585</u>	<u>896,561</u>
TOTAL LIABILITIES AND FUND EQUITY	<u>\$ 5,968,808</u>	<u>\$ 3,102,744</u>

See accompanying independent auditors' report and notes to financial statements.

SCHEDULE B

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2010

	2010			2009
	Budget	Actual	Variance Positive (Negative)	Actual
Revenues:				
Taxes:				
Property taxes	\$ 26,655,684	\$ 27,136,899	\$ 481,215	\$ 21,047,771
Change in deferred property taxes	-	217,210	217,210	(237,000)
Total taxes	<u>26,655,684</u>	<u>27,354,109</u>	<u>698,425</u>	<u>20,810,771</u>
Intergovernmental:				
On-behalf payments - teachers retirement	200,000	218,507	18,507	192,473
Homestead reimbursement	100,000	138,785	38,785	108,232
State Revenue Sharing	265,000	206,967	(58,033)	261,098
Total intergovernmental	<u>565,000</u>	<u>564,259</u>	<u>(741)</u>	<u>561,803</u>
Charges for services:				
Educational tuition/transportation	250,000	185,394	(64,606)	224,089
Total charges for services	<u>250,000</u>	<u>185,394</u>	<u>(64,606)</u>	<u>224,089</u>
Other:				
Miscellaneous	55,000	321,826	266,826	220,989
Education - trust	80,000	61,803	(18,197)	80,610
Total other	<u>135,000</u>	<u>383,629</u>	<u>248,629</u>	<u>301,599</u>
Total revenues	<u>27,605,684</u>	<u>28,487,391</u>	<u>881,707</u>	<u>21,898,262</u>
Expenditures:				
Education:				
General operations	8,991,741	7,617,530	1,374,211	8,005,699
Salaries and benefits	2,867,901	2,236,005	631,896	2,451,562
Professional services	1,013,347	997,130	16,217	962,176
Travel expenses	49,701	38,735	10,966	39,264
Vehicle operation	178,044	129,422	48,622	147,050
Utility services	56,134	54,922	1,212	65,618
Rents	2,741	2,711	30	1,812
Repairs	63,333	19,377	43,956	45,618
Insurance	21,689	20,495	1,194	24,719
Fuel	82,477	37,073	45,404	92,148
Supplies	140,685	40,418	100,267	69,714
Transportation	147,152	143,238	3,914	-
Capital improvements - general	142,000	107,810	34,190	-
Other	100,317	19,186	81,131	7,989
Total education	<u>13,857,262</u>	<u>11,464,052</u>	<u>2,393,210</u>	<u>11,913,369</u>

SCHEDULE B (CONTINUED)

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2010

	2010			2009
	Budget	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:				
County reimbursements for services:				
Aroostook	885,417	885,417	-	822,636
Franklin	564,825	564,825	-	653,984
Hancock	154,505	154,505	-	164,925
Kennebec	872	872	-	881
Oxford	480,525	480,525	-	459,128
Penobscot	885,380	885,380	-	857,695
Piscataquis	1,389,350	1,389,350	-	1,145,517
Somerset	888,306	888,306	-	864,474
Washington	762,597	762,597	-	686,371
Total County reimbursements for services	<u>6,011,777</u>	<u>6,011,777</u>	<u>-</u>	<u>5,655,611</u>
Departmental:				
Fiscal Administrator	194,011	160,598	33,413	177,441
Assessments	824,349	820,623	3,726	795,153
Forest fire service	160,000	87,160	72,840	37,226
General assistance	59,000	46,417	12,583	46,570
Passamaquoddy	12,700	12,038	662	9,423
Land Use Regulation Commission	487,977	487,977	-	372,074
Total departmental	<u>1,738,037</u>	<u>1,614,813</u>	<u>123,224</u>	<u>1,437,887</u>
Unclassified:				
County tax	4,578,981	4,578,981	-	5,066,824
Tax Incremental Financing	1,204,744	1,204,744	-	
Overlay	214,883	-	214,883	
Total unclassified	<u>5,998,608</u>	<u>5,783,725</u>	<u>214,883</u>	<u>5,066,824</u>
Total expenditures	<u>27,605,684</u>	<u>24,874,367</u>	<u>2,731,317</u>	<u>24,073,691</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>3,613,024</u>	<u>3,613,024</u>	<u>(2,175,429)</u>
Other financing sources (uses):				
Budgeted use of surplus-cost component	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	-	3,613,024	3,613,024	(2,175,429)
Fund balance, July 1, 2009		<u>896,561</u>		<u>3,071,990</u>
Fund balance, June 30, 2010		<u>\$ 4,509,585</u>		<u>\$ 896,561</u>

See accompanying independent auditors' report and notes to financial statements.



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL
CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING
STANDARDS

March 25, 2011

State Auditor
State of Maine Department of Audit
Unorganized Territory Education and Services Fund
Augusta, Maine

We have audited the financial statements of the governmental and fiduciary funds of the State of Maine Unorganized Territory Education and Services Fund, a fund of the State of Maine, as of and for the year ended June 30, 2010, and have issued our report thereon dated March 25, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the State of Maine Unorganized Territory Education and Services Fund's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State of Maine Unorganized Territory Education and Services Fund's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

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Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting described in the accompanying schedule of findings and responses that we consider to be a significant deficiency in internal control over financial reporting are described in page 42. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less server that a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State of Maine Unorganized Territory Education and Services Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of State of Maine Unorganized Territory Education and Services Fund in a separate letter dated March 28, 2011.

The State of Maine Unorganized Territory Education and Services Fund's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the State of Maine Unorganized Territory Education and Services Fund's response and, accordingly, we express no opinion on it.

This report is intended for the information and use of management, the State of Maine Department of Audit, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

RHR Smith & Company

Certified Public Accountants

STATE OF MAINE UNORGANIZED TERRITORY EDUCATION AND SERVICES FUND

SUMMARY SCHEDULE OF CURRENT YEAR FINDINGS AND RESPONSES
FOR THE YEAR ENDED JUNE 30, 2010

FINDINGS - FINANCIAL STATEMENT AUDIT – CURRENT

CONTROL DEFICIENCIES

2010-1

Title:	The Fund does not maintain an adequate financial reporting system.
Condition:	The Fund does not maintain an accounting system in such a fashion as to create periodic reports including trial balances, revenue and expense reports and budget reports to maintain an accurate view of the Fund's current financial position.
Context:	The Fund does not maintain an accounting system in such a fashion as to create periodic reports including trial balances, revenue and expense reports and budget reports to maintain an accurate view of the Fund's current financial position.
Effect:	That errors within the State of Maine's accounting system may occur in processing Fund financial information and not be detected in a relatively reasonable period of time by the Fund.
Recommendation:	The Fund needs to establish a separate accounting of its activity so that accurate financial information can be ascertained easily and in a timely manner. This will allow financial and budgetary reports to be periodically generated and reviewed to detect errors or mispostings.
Management Response:	Management agrees with this finding. The fund structure that is being utilized is dictated by the legislative process. It is the goal of management to create an adequate system of compensating controls to offset the limitations in the current accounting system by creating periodic trial balances that will be reviewed and reconciled to verifiable check figures. These enhanced controls are scheduled to be implemented in the first quarter of State fiscal year 2012.